



DEPARTMENT OF THE ARMY
U.S. ARMY CORPS OF ENGINEERS, ST. PAUL DISTRICT
ST. PAUL DISTRICT OFFICE
332 MINNESOTA STREET SUITE E1500
ST. PAUL MINNESOTA 55101

MVP-R

MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Approved Jurisdictional Determination in accordance with the “Revised Definition of ‘Waters of the United States’”; (88 FR 3004 (January 18, 2023) as amended by the “Revised Definition of ‘Waters of the United States’; Conforming” (8 September 2023) ,¹ MVP-2026-00394-RJH (MFR 1 of 1)²

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.³ AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.⁴

On January 18, 2023, the Environmental Protection Agency (EPA) and the Department of the Army (“the agencies”) published the “Revised Definition of ‘Waters of the United States,’” 88 FR 3004 (January 18, 2023) (“2023 Rule”). On September 8, 2023, the agencies published the “Revised Definition of ‘Waters of the United States’; Conforming”, which amended the 2023 Rule to conform to the 2023 Supreme Court decision in *Sackett v. EPA*, 598 U.S., 143 S. Ct. 1322 (2023) (“*Sackett*”).

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. For the purposes of this AJD, we have relied on Section 10 of the Rivers and Harbors Act of 1899 (RHA),⁵ the 2023 Rule as amended,

¹ While the Revised Definition of “Waters of the United States”; Conforming had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

² When documenting aquatic resources within the review area that are jurisdictional under the Clean Water Act (CWA), use an additional MFR and group the aquatic resources on each MFR based on the TNW, the territorial seas, or interstate water that they are connected to. Be sure to provide an identifier to indicate when there are multiple MFRs associated with a single AJD request (i.e., number them 1, 2, 3, etc.).

³ 33 CFR 331.2.

⁴ Regulatory Guidance Letter 05-02.

⁵ USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

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as well as other applicable guidance, relevant case law, and longstanding practice in evaluating jurisdiction.

1. SUMMARY OF CONCLUSIONS.

- a. Provide a list of each individual feature within the review area and the jurisdictional status of each one (i.e., identify whether each feature is/is not a water of the United States and/or a navigable water of the United States).

| Name of Aquatic Resource | JD or Non-JD | Section 404/Section 10 |
|--------------------------|--------------------|------------------------|
| Wetland 1b | Non-Jurisdictional | None |
| Wetland 1a | Non-Jurisdictional | None |

2. REFERENCES.

- a. "Revised Definition of 'Waters of the United States,'" 88 FR 3004 (January 18, 2023) ("2023 Rule")
- b. "Revised Definition of 'Waters of the United States'; Conforming" 88 FR 61964 (September 8, 2023))
- c. *Sackett v. EPA*, 598 U.S. 651, 143 S. Ct. 1322 (2023)
- d. Memorandum To the Field Between the U.S. Department Of The Army, U.S. Army Corps Of Engineers And The U.S. Environmental Protection Agency Concerning The Proper Implementation Of 'Continuous Surface Connection' Under The Definition Of "Waters Of The United States" Under The Clean Water Act" (March 12, 2025)

3. REVIEW AREA.

- a. Project Are Size (in acres): 20
- b. Location Description: The project/review area is located in Section 28, Township 008N, Range 015E, Jefferson County, Wisconsin.
- c. Center Coordinates of the Project Site (in decimal degrees)
Latitude: 43.134260 Longitude: -88.722170
- d. Nearest City or Town: Watertown
- e. County: Jefferson
- f. State: Wisconsin
- g. Other associated Jurisdictional Determinations (including outcomes):NA

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4. NEAREST TRADITIONAL NAVIGABLE WATER (TNW), THE TERRITORIAL SEAS, OR INTERSTATE WATER TO WHICH THE AQUATIC RESOURCE IS CONNECTED. [NA]⁶
5. FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, THE TERRITORIAL SEAS, OR INTERSTATE WATER. [NA]
6. SECTION 10 JURISDICTIONAL WATERS⁷: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.⁸
N/A
7. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the 2023 Rule as amended, consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale for each aquatic resource, supporting that the aquatic resource meets the relevant category of "waters of the United States" in the 2023 Rule as amended. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.
 - a. Traditional Navigable Waters (TNWs) (a)(1)(i): N/A
 - b. The Territorial Seas (a)(1)(ii): N/A

⁶ This MFR should not be used to complete a new stand-alone TNW determination. A stand-alone TNW determination for a water that is not subject to Section 9 or 10 of the Rivers and Harbors Act of 1899 (RHA) is completed independently of a request for an AJD. A stand-alone TNW determination is conducted for a specific segment of river or stream or other type of waterbody, such as a lake, where upstream or downstream limits or lake borders are established.

⁷ 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

⁸ This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

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- c. Interstate Waters (a)(1)(iii): N/A
- d. Impoundments (a)(2): N/A
- e. Tributaries (a)(3): N/A
- f. Adjacent Wetlands (a)(4): N/A
- g. Additional Waters (a)(5): N/A

8. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES

- a. Describe aquatic resources and other features within the review area identified in the 2023 Rule as amended as not “waters of the United States” even where they otherwise meet the terms of paragraphs (a)(2) through (5). Include the type of excluded aquatic resource or feature, the size of the aquatic resource or feature within the review area and describe how it was determined to meet one of the exclusions listed in 33 CFR 328.3(b).⁹

- Wetland 1a- Upland Ditch, non-jurisdictional

Based on evaluation of the available data, lack of wetland signatures in historical aeriels, and the lack of hydric soils surrounding the above listed wetland area, we have determined that portions of Wetland 1a, as identified in the attached figures, is a ditch that was excavated wholly in and draining only dry land and does not carry a relatively permanent flow of water. The ditch was constructed between 2006 and 2008, following the addition of the barn and expansion of the waste management facility to the north.

Wetland 1a- Upland ditch drains west, away from the project area, and is then enclosed within a drain tile or culvert for approximately 1,840 linear feet. The tile line connects to an unnamed tributary to the Rock River. The ditch feature serves as a grassed waterway with no permanent flow, lacks bed and bank, OHWM characteristics are not readily evident, and therefore is not considered a surface connection.

Wetland 1a- Upland ditch is not jurisdictional under the 2023 Revised Definition of ‘Waters of the United States’: Conforming” 88 FR 61964 Final Rule.

⁹ 88 FR 3004 (January 18, 2023)

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- b. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the 2023 Rule as amended (e.g., tributaries that are non-relatively permanent waters; non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water).

We have reviewed and evaluated the historical photography, Google Earth photography, Google Street View, soil mapping, and the information submitted by the applicant for the following wetlands:

- Wetland 1b, non-jurisdictional

Wetland 1b is a depressional wet meadow wetland located along the border along the vegetative treatment area south of the dairy operations building. Based on LiDAR and aerial review, the wetland is surrounded entirely by uplands, no discrete conveyance feature is evident and does not abut any other waterbody. There is one mapped tributary, an unnamed tributary to the Rock river, located outside of the review area. The unnamed tributary is located approximately 1,840 linear feet west. Wetland 1b does not abut this tributary or any other relatively permanent water.

Wetland 1b is a not traditionally navigable waters (TNWs), territorial seas, or interstate waters, and does not meet the criteria for (a)(1) waters. Wetland 1b does not physically abut a relatively permanent water, is not located within a paragraph (a)(2) impoundment, and is not adjacent to a jurisdictional (a)(3) tributary. As a non-tidal wetland that does not meet the definition of “adjacent,” Wetland 1b, cannot be evaluated under paragraph (a)(4). Therefore, under the 2023 Revised Definition of “Waters of the United States” (Conforming Rule, 88 FR 61964), Wetland 1b is not considered jurisdictional.

9. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.
 - a. [Office evaluation conducted April 6, 2026]
 - b. [National Regulatory Viewer – USA Soils Hydric Class layer, National Wetland Inventory layer, Hillshade layer and DEM layer accessed on April 6, 2026]
 - c. [Wetland Delineation Report, prepared by Ruekert-Mielke dated August 2025]

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10. OTHER SUPPORTING INFORMATION. [N/A]

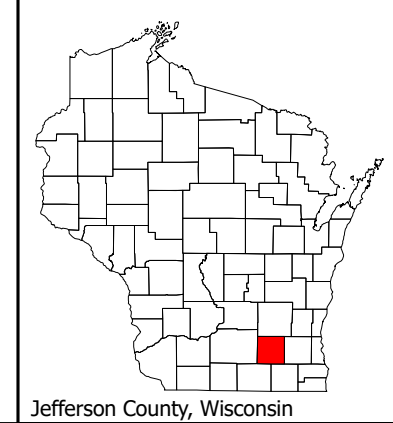
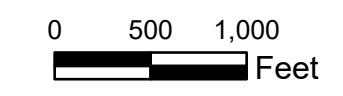
11. NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be subject to future modification or may be rescinded as needed to implement additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.

Phase 1 Farm Expansion Rosy Lane Holsteins Town of Watertown

Site Location Map



Project #: 8901-10001
Drawn By: TMW
Approved By: TPS
Name: 1SiteLocation
Date Saved: 6/4/2025

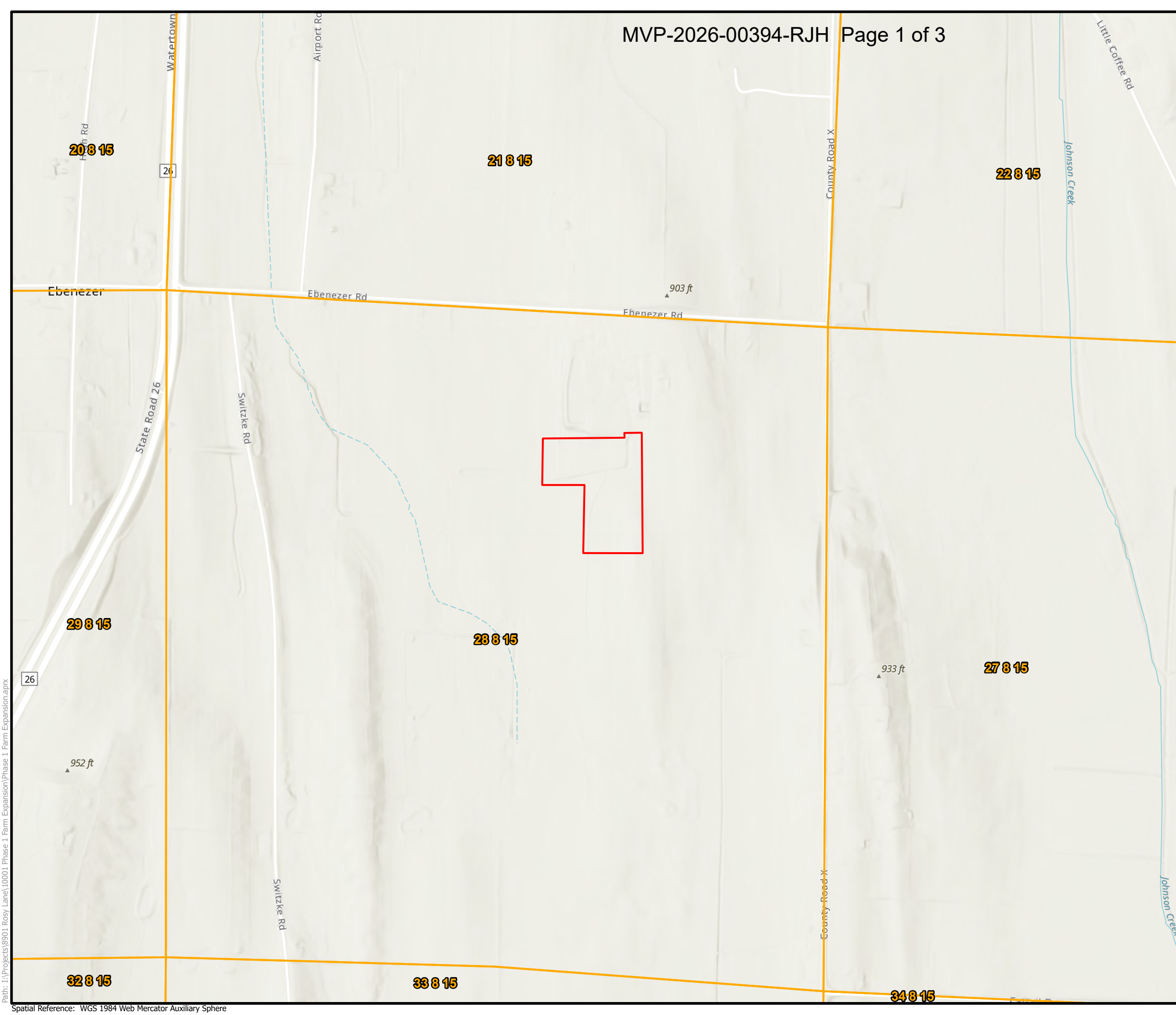
Figure 1



Jefferson County, Wisconsin

Legend

-  Area of Investigation (12.6 Acres)
-  Public Land Survey System



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Phase 1 Farm Expansion
Rosy-Lane Holsteins, LLC
Town of Watertown

Wetland Boundary Map

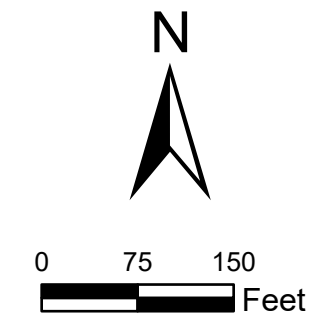
Project #: 8901-10001
Drawn By: TMW
Approved By: TPS
Name: 2WetlandBoundary
Date Saved: 6/23/2025

Figure 2

AJD REVIEW
AREAS

Wetland 1b
358.5 SF

Wetland 1a
15,201.7 SF



Jefferson County, Wisconsin

Legend

- Culvert
- Photo Point
- Sample Point
- - - Off-site Vegetated Treatment Area
- Area of Investigation (12.6 Acres)
- ▨ Agricultural Ditch (844.8 SF/801.1LF)
- ▨ Vegetated Treatment Area (2.5 Acres)
- ▨ Wet Meadow Agricultural Ditch/PEM1Ex (15,560.2 SF)

Wetland Type:
PEM1Ex: Palustrine, emergent, persistent,
seasonally flooded/saturated, excavated

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